ILLINOIS POLLUTION CONTROL BOARD January 17, 2019

D & A HOG PARTNERSHIP –)	
MARTINSVILLE (Property Identification)	
Number 12-06-36-00-400-005),)	
)	
Petitioner,)	
)	
V.)	PCB 19-82
)	(Tax Certification - Water)
ILLINOIS ENVIRONMENTAL)	
PROTECTION AGENCY,)	
)	
Respondent.)	

ORDER OF THE BOARD (C.K. Zalewski):

On January 8, 2019, the Illinois Environmental Protection Agency (Agency) filed a recommendation that the Board certify livestock waste management facilities of D & A Hog Partnership – Martinsville (D&A) as "pollution control facilities" for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2016); 35 Ill. Adm. Code 125. D&A's farrow-to-wean facility is located at 5505 East 1400 Road in Martinsville, Clark County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency's recommendation, and certifies that D&A's identified livestock waste management facilities are pollution control facilities.

LEGAL FRAMEWORK

Under the Property Tax Code, "[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners." 35 ILCS 200/11-5 (2016); *see also* 35 Ill. Adm. Code 125.200(a)(2). "For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue]." 35 ILCS 200/11-20 (2016); *see also* 35 Ill. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board's procedural rules, a person may apply for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency's filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds "that the claimed facility or relevant portion thereof is a pollution control facility . . ., the Pollution Control Board shall enter a finding and issue a certificate to that effect." 35 ILCS 200/11-25 (2016); *see also* 35 Ill. Adm. Code 125.216(a).

AGENCY RECOMMENDATION

The Agency states that it received a tax certification application from D&A on March 5, 2018.¹ Rec. at 1. On January 8, 2109, the Agency filed a recommendation with the Board, attaching D&A's application (Rec. Exh. A). The Agency's recommendation identifies the facilities at issue:

One (1) concrete swine finishing barn manure pit (approximately 193 ft. x 101.5 ft. x 9 ft. deep) with four concrete manure pump out pits (approximately 6 ft. x 6 ft. x 9 ft. deep each), approximately 637 linear feet of 6-inch Form-a-Drain perimeter tile, and approximately 19,200 sq. ft. of concrete slotted flooring over the manure pit;

One (1) concrete swine finishing barn manure pit (approximately 193 ft. x 51 ft. x 8 ft. deep) with four concrete manure pump out pits (approximately 6 ft. x 6 ft. x 8 ft. deep each), approximately 536 linear feet of 6-inch Form-a-Drain perimeter tile, and approximately 9,600 sq. ft. of concrete slotted flooring over the manure pit;

One (1) concrete swine finishing barn manure pit (approximately 133 ft. x 41 ft. x 9 ft. deep) with two concrete manure pump out pits (approximately 6 ft. x 6 ft. x 9 ft. deep each), approximately 372 linear feet of 6-inch Form-a-Drain perimeter tile, and approximately 5,280 sq. ft. of concrete slotted flooring over the manure pit;

One (1) concrete swine finishing barn manure pit (approximately 145 ft. x 29 ft. x 8 ft. deep) with approximately 348 linear feet of 6-inch Form-a-Drain perimeter tile, and approximately 4,032 sq. ft. of concrete slotted flooring over the manure pit. *Id.* at 1-2.

The Agency further describes the facilities are: "used to collect, transport, and/or store livestock waste prior to application." *Id.* at 2.

The Agency recommends that the Board certify that the livestock waste management facilities are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2016)) with the "primary purpose "of eliminating, preventing, or reducing water pollution." Rec. at 3; *see also* Rec., Agency Technical Memorandum.

TAX CERTIFICATE

Based upon the Agency's recommendation, D&A's application, and the Board's technical review, the Board finds and certifies that D&A's livestock waste management facilities identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2016)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, which ever is later."

¹ The Agency's recommendation is cited as "Rec. at _."

35 ILCS 200/11-25 (2016); *see also* 35 Ill. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk "will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate, if any.*" 35 Ill. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2016)). The Clerk therefore will provide D&A and the Agency with a copy of this order.

IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board's finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2016)). *See* 35 ILCS 200/11-60 (2016). Filing a motion asking that the Board reconsider this final order is not a prerequisite to appealing the order. 35 Ill. Adm. Code 101.902.

Names and Addresses for Receiving Service of Any Appeal Filed with the Circuit Court			
Parties	Board		
D & A Hog Partnership Attn: Aaron Warner 14420 N. 470th Street Martinsville, Illinois 62442	Illinois Pollution Control Board Attn: Don A. Brown, Clerk James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601		
Illinois Environmental Protection Agency Attn: Jacob A. Smith 1021 North Grand Avenue East Springfield, Illinois 62794 Jacob.H.Smith@illinois.gov			

I, Don A. Brown, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on January 17, 2019, by a vote of 5-0.

on a. Brown

Don A. Brown, Clerk Illinois Pollution Control Board